



## **H.R. 3010 – Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Bill, 2006**

Calendar No. 163

*On July 14, the Appropriations Committee reported H.R. 3010, with an amendment in the nature of a substitute, by a vote of 28-0; S. Report 109-103.*

### **Noteworthy**

- H.R. 3010 provides \$604.44 billion in total budgetary resources. Of this funding, \$141.65 billion is discretionary budget authority for FY06, which is \$63.0 million above the Administration's request, but \$1.024 billion below the FY05 enacted level.
- H.R. 3010 provides \$29.41 billion for the NIH, which is \$904.7 million above the Administration's request and \$1.05 billion above the FY05 enacted level.
- H.R. 3010 provides \$2.18 billion for the Low Income Heating Assistance Program (LIHEAP), which is \$183.0 million above the Administration's request and \$601,000 above the FY05 enacted level.
- H.R. 3010 provides \$14.53 billion for Education for the Disadvantaged Account, which is \$1.91 billion below the Administration's request and \$318.8 million below the FY05 enacted level.
- H.R. 3010 includes bill language that adjusts the timing of the October 2006 Supplemental Security Income benefit payment. As a result, more than \$3 billion is available for spending in FY06.
- On June 24, the House passed H.R. 3010, its version of the Labor, Health and Human Services, and Education, and Related Agencies Appropriations bill, by a vote of 250-151.

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## Highlights

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(FY06 discretionary budget authority—amount in billions)

<u>Title</u>	<u>President's Request</u>	<u>Committee Recommendation</u>
Title I—Department of Labor	\$11.61	\$11.91
Title II—Department of Health and Human Services	\$62.52	\$65.41
Title III—Department of Education	\$56.22	\$56.71
<u>Title IV—Related Agencies</u>	<u>\$11.60</u>	<u>\$11.67</u>
Total	\$141.59 <sup>1</sup>	\$141.65 <sup>2</sup>

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## Background

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The Labor, HHS, and Education and Related Agencies bill constitutes the largest of the non-defense Federal appropriations bills being considered by Congress this year. This bill is made up of over 300 programs, spanning three Federal Departments and numerous related agencies. The bill provides a range of funding from basic education and job skills training to health care and early childhood development programs.

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## Bill Provisions

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### Title I – Department of Labor

Title I provides \$15.05 billion for the Department of Labor, which is \$320.7 million above the Administration's request, but \$276.7 million below the FY05 enacted level. Of this total, \$11.91 billion is discretionary budget authority. Significant spending accounts include:

**Employment and Training Administration:** Provides \$10.82 billion for the Employment and Training Administration, which is \$218.6 million above the Administration's request, but \$336.9 million below the FY05 enacted level.

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<sup>1</sup> The actual total is \$141.95 billion, but due to scorekeeping the amount is \$141.59 billion.

<sup>2</sup> The actual total is \$145.69 billion, but due to scorekeeping the amount is \$141.65 billion.

**- Training and Employment Services:** Provides \$5.25 billion for Training and Employment Services, which is \$195.3 million above the Administration's request, but nearly \$87 million below the FY05 enacted level.

**- Job Corps:** Provides \$1.58 billion for Job Corps, which is nearly \$65 million above the Administration's request and \$30.1 million above the FY05 enacted level.

**- Federal Unemployment Benefits and Allowances:** Provides \$966.4 million for Federal Unemployment Benefits and Allowances, which is equal to the Administration's request, but \$90.9 million below the FY05 enacted level.

**- State Unemployment Insurance and Employment Service Operations:** Provides nearly \$3.5 billion for State Unemployment Insurance and Employment Service Operations, which is \$29.4 million above the Administration's request, but \$136.9 million below the FY05 enacted level.

**Employee Benefits Security Administration (EBSA):** Provides \$134.9 million for the EBSA, which is \$2.1 million below the Administration's request, but \$3.7 million above the FY05 enacted level.

**Pension Benefit Guaranty Corporation (PBGC):** Provides nearly \$297 million for the PBGC, which is equal to the Administration's request and \$30.6 million above the FY05 enacted level.

**Employment Standards Administration (ESA):** Provides \$2.12 billion for the ESA, which is \$3.7 million below the Administration's request, but \$26.8 million above the FY05 enacted level.

**Occupational Safety and Health Administration (OSHA):** Provides \$477.5 million for OSHA, which is \$10.5 million above the Administration's request and \$13.3 million above the FY05 enacted level.

**Mine Safety And Health Administration (MSHA):** Provides \$280.5 million for the MSHA, which is equal to the Administration's request and \$1.4 million above the FY05 enacted level.

**Bureau of Labor Statistics (BLS):** Provides \$542.5 million for the BLS, which is equal to the Administration's request and \$13.5 million above the FY05 enacted level.

**Veterans Employment and Training:** Provides \$224.3 million for Veterans Employment and Training, which is equal to the Administration's request and \$1.5 million above the FY05 enacted level.

## **Title II – Department of Health and Human Services**

Title II provides a total of \$476.22 billion for the Department of Health and Human Services, which is \$2.94 billion above the Administration's request and \$97.02 billion above the FY05 enacted level. Of this funding, \$65.41 billion is discretionary budget authority. Significant spending accounts include:

**Health Resources and Services Administration (HRSA):** Provides nearly \$7.4 billion for the HRSA, which is \$1.43 billion above the Administration's request and \$595.4 million above the FY05 enacted level.

- **Ryan White AIDS Program:** Provides \$2.08 billion for the Ryan White AIDS Program, which is equal to the Administration's request and \$10.0 million above the FY05 enacted level.

- **National Cord Blood Stem Cell Bank:** Provides \$9.9 million for the National Cord Blood Stem Cell Bank, which is equal to the FY05 enacted level. The Administration did not request such funding.

- **Family Planning:** Provides nearly \$286 million for the Title X Family Planning program, which is equal to the Administration's request and the FY05 enacted level.

**Centers for Disease Control (CDC):** Provides \$5.99 billion for the CDC, which is \$1.95 billion above the Administration's request and \$1.48 billion above the FY05 enacted level.

**National Institutes of Health (NIH):** Provides \$29.41 billion for the NIH, which is \$904.7 million above the Administration's request and \$1.05 billion above the FY05 enacted level.

**Substance Abuse and Mental Health Services Administration (SAMHSA):** Provides \$3.38 billion for the SAMHSA, which is \$49.1 million above the Administration's request, but \$6.7 million below the FY05 enacted level.

**Centers for Medicare and Medicaid Services Grants to States:** Provides \$400.84 billion for Centers for Medicare and Medicaid Services Grants to States, which is \$25.9 million above the Administration's request and \$96.06 billion above the FY05 enacted level.

- **Grants to States for Medicaid:** Provides \$156.95 billion for Grants to States for Medicaid, which is equal to the Administration's request and \$33.18 billion above the FY05 enacted level.

**Administration for Children and Families:** Provides \$9.0 billion in discretionary budget authority for Children and Families Services Programs, which is \$614.5 million above the Administration's request and \$6.9 million below the FY05 enacted level.

- **Low Income Home Energy Assistance Program (LIHEAP):** Provides \$2.18 billion for LIHEAP, which is \$183.0 million above the Administration's request and \$601,000 above the FY05 enacted level.

- **Head Start:** Provides \$6.87 billion for Head Start, which is \$25.0 million below the Administration's request, but \$31.2 million above the FY05 enacted level.

- **Abstinence Education:** Provides \$105.5 million for Abstinence Education, which is \$37.0 million below the Administration's request, but \$1.8 million above the FY05 enacted level.

- **Payments to States for Foster Care and Adoption:** Provides \$6.62 billion for Payments to States for Foster Care and Adoption, which is equal to the Administration's request, but \$185.6 million below the FY05 enacted level.

**Administration on Aging:** Provides \$1.39 billion for the Administration on Aging, which is \$22.7 million above the Administration's request, but \$1.6 million below the FY05 enacted level.

### **Title III – Department of Education**

Title III provides \$63.74 billion for the Department of Education, which is \$501.5 million above the Administration's request and \$4.53 billion above the FY05 enacted level. Of this funding, \$56.71 billion is discretionary budget authority.

**Education for the Disadvantaged Account:** Provides \$14.53 billion for Education for the Disadvantaged, which is \$1.91 billion below the Administration's request and \$318.8 million below the FY05 enacted level.

**School Improvement Programs:** Provides \$5.46 billion for School Improvement Programs, which is \$125.7 million above the Administration's request, but \$161.7 million below the FY05 enacted level.

**Innovation and Improvement:** Provides \$1.06 billion for Innovation and Improvement, which is \$250.5 million below the Administration's request and \$35.3 million below the FY05 enacted level.

**Special Education:** Provides \$11.77 billion for Special Education, which is \$352.0 million below the Administration's request, but \$100.5 million above the FY05 enacted level.

**Vocational and Adult Education:** Provides \$1.92 billion for Vocational and Adult Education, which is \$1.71 billion above the Administration's request, but nearly \$114 million below the FY05 enacted level.

**Student Financial Assistance:** Provides \$15.10 billion for Student Financial Assistance, which is \$52.8 million above the Administration's request and \$838.0 million above the FY05 enacted level.

**-Federal Pell Grant Program:** Provides \$13.18 billion for the Federal Pell Grant Program, which is \$22.0 million below the Administration's request, but \$812.0 million above the FY05 enacted level. This funding level will maintain a maximum Pell Grant award of \$4050.

**Higher Education:** Provides \$2.10 billion for Higher Education, which is \$902.2 million above the Administration's request, but \$12.2 million below the FY05 enacted level.

**-Federal TRIO Programs:** Provides \$836.5 million for Federal TRIO Programs, which is \$467.2 million above the Administration's request and equal to the FY05 enacted level.

**Howard University:** Provides \$238.8 million for Howard University, which is equal to the Administration's request and \$1,000 below the FY05 enacted level.

## **Title IV – Related Agencies**

Title IV provides \$11.67 billion for Related Agencies, which is \$61.0 million above the Administration's request and \$622.0 million above the FY05 enacted level.

**Corporation for National Community Service:** Provides \$935.2 million for the Corporation for National Community Service, which is \$14.2 million above the Administration's request and \$8.2 million above the FY05 enacted level.

**Corporation for Public Broadcasting:** Provides \$400.0 million in advance appropriations for FY 2008. The comparable funding level provided last year was \$400.0 million for FY 2007. The Administration did not request advance funds for this program.

**National Labor Relations Board (NLRB):** Provides \$252.3 million for the NLRB, which is equal to the Administration's request and \$2.4 million above the FY05 enacted level.

**Social Security Administration (SSA):** Provides \$9.33 billion for the administrative expenses of the agency, and an additional \$93.0 million for the SSA's Inspector General.

## **Administration Position**

A Statement of Administration Policy (SAP) concerning H.R. 3010 as reported by the Senate Appropriations Committee was not available at press time.

On June 23, the Administration released a SAP on the House-reported bill, H.R. 3010. The Administration supported the House passage of H.R. 3010. In the SAP to the House-reported bill, the Administration offered its views on several provisions, including Pell Grants, High School Reform, Elementary and Secondary Education Priorities, School Choice, Student Drug Testing, Medical Surge Capacity, Strategic National Stockpile, Health Cents, Access to Recovery, Global Fund to Fight HIV/AIDS, Medicare Appeals, Health Care Fraud and Abuse Control Account, Community Services Block Grant (CSBG), Compassion Capital Fund, Marriage and Healthy Family Development, Community Based Job Training Grants, Prisoner Re-entry, Social Security Administration, and the Corporation for National and Community Service.

## **President's Program Terminations and Reductions**

(in millions of dollars)

<b>Program</b>	<b>Classification</b>	<b>2005 Enacted</b>	<b>2006 Request</b>	<b>House Allowance</b>	<b>Committee Recommendation</b>
State Grants for Innovative Education	Reduction	\$198	\$100	\$198	\$100
Adult Education State Grants	Reduction	\$569.7	\$200	\$569.7	\$569.7
Smaller Learning Communities	<b>Termination</b>	\$94.5	\$0	\$94.5	\$0
Tech Prep State Grants	<b>Termination</b>	\$106	\$0	\$106	\$106
TRIO Program	Reduction	\$836.5	\$369.4	\$836.5	\$836.5
Safe and Drug Free School State Grants	<b>Termination</b>	\$437	\$0	\$400	\$300
Vocational Education Programs	<b>Termination</b>	\$11.8	\$0	\$11.8	\$9.3
GEAR UP	<b>Termination</b>	\$306	\$0	\$306	\$306
Comprehensive School Reform	<b>Termination</b>	\$205	\$0	\$10	\$0
Perkins Loans: Capital Contribution and Loan Cancellations	<b>Termination</b>	\$66	\$0	\$66	\$66
Regional Education Laboratories	<b>Termination</b>	\$66	\$0	\$66	\$66
Foundations for Learning	<b>Termination</b>	\$1	\$0	\$1	\$0
Vocational Education State Grants	<b>Termination</b>	\$1,194	\$0	\$1,194	\$1,194
Educational Technology State Grants	<b>Termination</b>	\$496	\$0	\$300	\$425

<b>Program</b>	<b>Classification</b>	<b>2005 Enacted</b>	<b>2006 Request</b>	<b>House Allowance</b>	<b>Committee Recommendation</b>
Even Start	<b>Termination</b>	\$225	\$0	\$200	\$0
Parental Information Resource Centers	<b>Termination</b>	\$42	\$0	\$0	\$42
Community Technology Centers	<b>Termination</b>	\$5	\$0	\$0	\$5
Higher Ed. Demos for Students w/ Disabilities	<b>Termination</b>	\$7	\$0	\$0	\$7
Star Schools	<b>Termination</b>	\$21	\$0	\$0	\$21
Civic Education	<b>Termination</b>	\$29	\$0	\$29	\$30
Elementary and Secondary School Counseling	<b>Termination</b>	\$35	\$0	\$35	\$36
Women's Educational Equity	<b>Termination</b>	\$3	\$0	\$0	\$3
Arts in Education	<b>Termination</b>	\$36	\$0	\$0	\$36
Excellence in Economic Education	<b>Termination</b>	\$1.5	\$0	\$0	\$1.5
Exchanges with Historic Whaling and Trading Partners	<b>Termination</b>	\$9	\$0	\$0	\$10
Occupational and Employment Information	<b>Termination</b>	\$9	\$0	\$0	\$0
Mental Health Integration in Schools	<b>Termination</b>	\$5	\$0	\$0	\$5
Alcohol Abuse Reduction	<b>Termination</b>	\$33	\$0	\$0	\$34
Ready to Teach	<b>Termination</b>	\$14	\$0	\$0	\$11
Close Up Fellowships	<b>Termination</b>	\$1	\$0	\$1	\$1
Dropout Prevention Program	<b>Termination</b>	\$5	\$0	\$0	\$0
School Leadership	<b>Termination</b>	\$15	\$0	\$15	\$15
National Writing Project	<b>Termination</b>	\$20	\$0	\$20	\$23
Foreign Language Assistance	<b>Termination</b>	\$18	\$0	\$0	\$25
Vocational Rehabilitation Recreational Programs	<b>Termination</b>	\$3	\$0	\$3	\$3
Javits Gifted and Talented Education	<b>Termination</b>	\$11	\$0	\$0	\$11
Teacher Quality Enhancement Program	<b>Termination</b>	\$68	\$0	\$58	\$58
Supported Employment	<b>Termination</b>	\$37	\$0	\$30	\$30
Underground Railroad Program	<b>Termination</b>	\$2	\$0	\$0	\$2
Vocational Rehab. (VR) Migrant Seasonal Workers	<b>Termination</b>	\$2	\$0	\$2	\$2
Interest Subsidy Grants	<b>Termination</b>	\$1	\$0	\$0	\$0
Thurgood Marshall Legal Opportunity	<b>Termination</b>	\$3	\$0	\$0	\$0
B.J. Stupak Olympic Scholarships	<b>Termination</b>	\$1	\$0	\$1	\$0
Byrd Scholarships	<b>Termination</b>	\$41	\$0	\$0	\$41
LEAP	<b>Termination</b>	\$66	\$0	\$66	\$66



<b>Program</b>	<b>Classification</b>	<b>2005 Enacted</b>	<b>2006 Request</b>	<b>House Allowance</b>	<b>Committee Recommendation</b>
State Grants for Incarcerated Youth	<b>Termination</b>	\$22	\$0	\$0	\$24
Literacy Programs for Prisoners	<b>Termination</b>	\$5	\$0	\$0	\$0
Tech-prep Demonstration	<b>Termination</b>	\$5	\$0	\$0	\$0
Projects with Industry	<b>Termination</b>	\$22	\$0	\$20	\$20
International Labor Affairs Bureau	Reduction	\$93	\$12	\$12	\$93
Office of Disability Employment Policy	Reduction	\$47	\$28	\$28	\$47
Reintegration of Youthful Offenders	<b>Termination</b>	\$50	\$0	\$0	\$50
Migrant and Seasonal Farm Worker Training Program	<b>Termination</b>	\$76	\$0	\$76	\$80
HRSA Rural Health	Reduction	\$144	\$30	\$60	\$170
HRSA Health Professions	Reduction	\$450	\$161	\$197	\$454
HRSA Children's Hospitals GME Payment Program	Reduction	\$301	\$200	\$300	\$300
SAMHSA Program of Regional and National Significance	Reduction	\$891	\$838	\$853	\$884
State, Local & Hospital Bioterrorism Preparedness Grants	Reduction	\$1,406	\$1,280	\$1353	\$1280
HRSA Trauma Care	<b>Termination</b>	\$3	\$0	\$0	\$3
HRSA Traumatic Brain Injury	<b>Termination</b>	\$9	\$0	\$9	\$9
HRSA State Planning Grant Program	<b>Termination</b>	\$11	\$0	\$0	\$0
HRSA Healthy Community Access Program	<b>Termination</b>	\$83	\$0	\$0	\$60
HRSA Health Facilities Construction Congressional Earmarks	<b>Termination</b>	\$483	\$0	\$0	\$480
HRSA Emergency Medical Services for Children	<b>Termination</b>	\$20	\$0	\$19	\$20
CDC Youth Media Campaign	<b>Termination</b>	\$59	\$0	\$11	\$0
CDC Preventive Health Block Grant	<b>Termination</b>	\$119	\$0	\$100	\$100
HRSA Universal Newborn Hearing Screening	<b>Termination</b>	\$10	\$0	\$10	\$10
ACF Community Service Discretionary Programs	Reduction	\$65	\$25	\$65	\$72
ACF Community Services Block Grant	<b>Termination</b>	\$637	\$0	\$320	\$637

<b>Program</b>	<b>Classification</b>	<b>2005 Enacted</b>	<b>2006 Request</b>	<b>House Allowance</b>	<b>Committee Recommendation</b>
CDC Congressional Earmarks	<b>Termination</b>	\$60	\$0	\$55	\$60
ACF Early Learning Opportunities Fund	<b>Termination</b>	\$35	\$0	\$0	\$0

## Cost

The Committee, in consultation with the Congressional Budget Office, estimates the bill provides \$141.653 billion in FY06 discretionary budget authority; \$141.350 billion in discretionary outlays (which includes outlays from prior-year budget authority); \$405.311 billion in mandatory budget authority; and \$405.171 billion in mandatory outlays for FY06.

H.R. 3010 would result in the following outlays:

FY 2006	\$368.096 billion <sup>3</sup>
FY 2007	\$58.074 billion
FY 2008	\$15.470 billion
FY 2009	\$3.789 billion
FY 2010	
(and future years)	\$0.542 billion

## Possible Amendments

Senator Specter announced on the floor that many amendments are expected. The following is a list of potential amendments:

**Dorgan or Coburn/Vitter:** Drug importation

**Reed and Collins:** \$2.92 billion in emergency funding for Low Income Home Energy Assistance Program (LIHEAP)

**Thune:** Health Care Safety Network / telehealth programs

**Wyden:** Non-interference (Medicare)

**Obama/Reid or Kennedy:** Avian flu

**Lincoln, Landrieu or Baucus:** Katrina health care

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<sup>3</sup> Excludes outlays from prior-year budget authority.

**Dole:** Increase funding for the Department of Labor's Community Based Job Training Initiative

**Kennedy:** Rescind the Presidential waiver of the Davis Bacon Act to federal contracts following Hurricane Katrina